

# TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS

March 31, 2011

### NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES

#### REPORTING ENTITY

The Town of the City of Bloomington, Illinois, operates under a trustee form of government. The Town has coterminous boundaries with the City of Bloomington, Illinois. Therefore, in accordance with the Illinois Compiled Statutes, the City Council members automatically serve as trustees for the Town and the City's Mayor presides over Town Board meetings. The Township Supervisor is the elected chief executive officer for the Township. These financial statements present the Town of the City of Bloomington as a primary government. The Township provides the following services as authorized by state statutes: general assistance, and general administrative services.

Evergreen Memorial Cemetery is included in these financial statements as a discretely presented component unit. A separate Board of Trustees appointed by the Township Board governs the operations of the Cemetery. However, the Cemetery is financially dependent on the Township and has no independent power to contract bonded indebtedness or to levy taxes. A complete set of financial statements for the Cemetery may be obtained from the Evergreen Cemetery office, 302 E. Miller Street, Bloomington, Illinois 61701. The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the Township. The discretely presented component unit has a February year-end. The discretely presented component unit operates a cemetery.

The criteria of oversight responsibility, special financing relationships, and scope of public service was used in determining the agencies or entities that comprise the Township for financial reporting purposes. Oversight responsibility is determined by the extent of financial interdependency, control over the selection of the governing operations, and accountability for fiscal matters. The accounting policies of the Town of the City of Bloomington, Illinois, conform to generally accepted accounting principles as applicable to governments except that all funds are accounted for on the modified cash basis of accounting instead of reporting on the modified accrual basis or accrual basis of accounting.

#### BASIS OF PRESENTATION

##### A. Basic Financial Statements

The Township's basic financial statements include both government-wide (reporting the township as a whole) and fund financial statements (reporting the Township's major funds). Both the government-wide and fund financial statements categorize primary activities as governmental activities.

# TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS – CONTINUED

March 31, 2011

### NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

#### Government-Wide Statements

The Statement of Net Assets Arising from Cash Transactions and the Statement of Activities Arising from Cash Transactions present financial information about the reporting government as a whole. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting on internal transactions. Governmental activities generally are financed through taxes and intergovernmental revenues.

The Statement of Activities Arising from Cash Transactions reports both the gross and net cost of each of the Town's functions. Gross program expenses (including depreciation) are offset by direct program revenues that are directly associated with the function (general government, highways and streets, public assistance, cemetery, etc.). The net costs (by function) are normally covered by general revenue (property or utility taxes, intergovernmental revenue, interest income, etc.).

This government-wide focus is more on the sustainability of the Township as an entity and the change in the Township's net assets resulting from the current year's activities.

#### Fund Accounting

The financial transactions of the Township are reported in individual funds, which are all major funds in the fund financial statements. Each fund is accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, reserves, fund equity, revenues, and expenditures/expenses, as appropriate. The various funds are reported by generic classification within the financial statements. The following are the Township's governmental fund types:

#### Governmental Funds

The focus of the governmental funds' measurement (in the funds statements) is upon determination of financial position and changes in financial position rather than upon net income. The following is a description of the governmental funds of the Township:

Town Fund – is the general operating fund of the Township. It is used to account for all financial resources except those that are required to be accounted for in another fund.

Special Revenue Funds – are used to account for the proceeds to specific revenue sources (other than special assessments, expendable trust, or major capital projects) that are legally restricted to expenditures for specified purposes.

The emphasis in fund financial statements is on the major funds in the governmental activities category. Non-major funds by category are summarized into a single column. GASB No. 34 sets forth minimum criteria (percentage of assets, liabilities, revenues or expenditures/expenses of either fund category of the governmental activities) for the determination of major funds. The Township has no non-major funds.

# TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS – CONTINUED

March 31, 2011

### NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

#### B. Significant Accounting Policies

##### Basis of Accounting

Revenue and expenditures of governmental fund types are recognized on the modified cash basis of accounting.

Revenue is recognized in the accounting period when it is received.

Expenditures are generally recognized in the accounting period when obligations are paid, with the exception of capital purchases. Capital purchases are recognized in the government-wide statement at full cost including payments made during the fiscal year plus any financing used to complete their purchase.

##### Investments

Investments are stated at their fair value, (quoted market price or the best available estimate).

##### Property and Equipment

Equipment purchased or acquired with an original cost of \$5,000 or more, and buildings costing in excess of \$10,000 are capitalized at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays, where cost meets the Township's capitalization policies and significantly extend the useful life of an asset, are also capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

Buildings and Infrastructure	40 years
Machinery and Equipment	7 years
Cemetery Infrastructure	40 years

GASB No. 34 requires the Township to report and depreciate new infrastructure assets prospectively, effective with the beginning of the current year. Infrastructure assets include roads, bridges, underground pipe (other than those related to utilities), traffic signals, etc. It is unlikely that the Township will ever have any infrastructure assets since the Township is coterminous with the City of Bloomington, Illinois', which is responsible for the infrastructure.

##### Property and Other Taxes

The Township's property tax is levied each year on all taxable real property located within the Township boundaries on or before the last Tuesday in December. The Board of Trustees passed the 2010 levy on November 22, 2010 in amounts deemed necessary to defray necessary expenses and liabilities for the year ended March 31, 2011. Property taxes attached as an enforceable lien on property as of January 1, 2010 and are payable in two installments each year in June and September.

# TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS – CONTINUED March 31, 2011

### NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

Discretely Presented Component Unit

Evergreen Memorial Cemetery (Cemeteries of the Town of the City of Bloomington, Illinois), maintains a general operating fund and two fiduciary funds for private trusts. The fiduciary funds are used to account for specific revenue sources that are legally restricted to expenditures for specified purposes.

### NOTE 2 – BUDGET AND BUDGETARY ACCOUNTING

The budget or appropriation ordinance is adopted on a cash basis. The appropriation ordinance for the Town of the City of Bloomington, Illinois, which was adopted on March 22, 2010, covered appropriations for the general and special revenue funds. The appropriation ordinance for the Cemeteries of the Town of the City of Bloomington, Illinois, was adopted on November 3, 2010, and covered appropriations for the cemetery operating fund.

The Township follows these procedures in establishing the budgetary data reflected in the accompanying financial statements:

- (a) Prior to the beginning of a fiscal year, the Township Supervisor submits to the Board of Trustees a proposed operating budget for the fiscal year. The operating budget includes proposed expenditures and the means of financing them. It is prepared on a cash basis.
- (b) Public hearings are held to obtain taxpayer comments.
- (c) The budget is legally enacted through passage of an ordinance during the first three months of the fiscal year.
- (d) Any budget amendments are approved by the Town Board of Trustees. Transfers of more than 10% of fund appropriations require a repetition of the entire budget process.
- (e) Appropriations lapse at the end of the fiscal year. The level of control for each budget is the fund total rather than individual line items.
- (f) Management makes estimates and assumptions during the preparation of financial statements. Accordingly, actual results could differ from those estimates.

# TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS – CONTINUED March 31, 2011

### NOTE 3 – CASH AND CASH INVESTMENTS

The Township's cash and investments are maintained in accounts fully covered by the Federal Deposit Insurance Corporation or The Illinois Funds.

The Township has not formally adopted deposit and investment policies that limit its allowable deposits or investments and address the specific types of risks to which the Township is exposed. State statutes authorize the Township to make deposits in interest bearing depository accounts in federally insured and/or state chartered banks and savings and loan associations, or other financial institutions as designated by ordinances, and to invest available funds in direct obligations of, or obligations guaranteed by, the United States Treasury or agencies of the United States, money market mutual funds whose portfolios consist of governmental securities, Illinois Funds Money Market Fund and annuities.

#### Flexible Premium Deferred Annuities by Component Unit

During the current year, the Cemetery Board approved to withdraw two, single premium, \$100,000 annuities and reinvested in two new annuities for \$100,000 and \$50,000, respectively. Evergreen Memorial Cemetery is the owner and R. Gene Keister is the annuitant.

One annuity, which has guarantee period for seven years, guarantees interest at 3.80% from April 12, 2010 to April 11, 2017. The second annuity, which has a guarantee period for five years, guarantees interest at 3.50% for one year and 2.50%, thereafter. Both annuities are subject to a 5% early withdrawal charge until the respective maturity dates. The total amounts outstanding at February 28, 2011 were \$103,800 and \$51,067. The Cemetery reinvested an additional 50,000 into an annuity on March 1, 2011.

### NOTE 4 – CHANGES IN FIXED ASSETS

A summary of changes in general fixed assets for the year ended March 31, 2011, was as follows:

	<u>Balance</u> <u>April 1</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>March 31</u>
Governmental Activities:				
Capital assets being depreciated				
Building	\$ 916,903	\$ -	\$ -	\$ 916,903
Equipment	<u>11,579</u>	<u>-</u>	<u>-</u>	<u>11,579</u>
Total Capital assets being depreciated	<u>928,482</u>	<u>-</u>	<u>-</u>	<u>928,482</u>
Less accumulated depreciation for:				
Building	(160,459)	-	(22,921)	(183,380)
Equipment	<u>(11,579)</u>	<u>-</u>	<u>-</u>	<u>(11,579)</u>
Total accumulated depreciation	<u>(172,038)</u>	<u>-</u>	<u>(22,921)</u>	<u>(194,959)</u>
Governmental activities capital assets, net	<u>\$ 756,444</u>	<u>\$ -</u>	<u>\$ (22,921)</u>	<u>\$ 733,523</u>

# TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS – CONTINUED March 31, 2011

### NOTE 4 – CHANGES IN FIXED ASSETS - CONTINUED

A summary of component unit fixed assets for the year ended February 28, 2011, was as follows:

	Balance March 1	Additions	Deletions	Balance February 28
Component Unit Activities:				
Capital assets not being depreciated				
Land	\$ 10,000	\$ -	\$ -	\$ 10,000
Construction in Progress	662,203	-	-	662,203
Total capital assets not being depreciated	672,203	-	-	672,203
Capital assets being depreciated				
Buildings & Improvements	203,313	-	-	203,313
Equipment	454,383	10,575	-	464,958
Infrastructure	173,098	35,235	-	208,333
Mausoleum	324,600	-	-	324,600
Total capital assets being depreciated	1,155,394	45,810	-	1,201,204
Less accumulated depreciation for:				
Buildings & Improvements	(121,489)	-	(11,434)	(132,923)
Equipment	(327,113)	-	(32,506)	(359,619)
Infrastructure	(51,682)	-	(18,385)	(70,067)
Mausoleum	(125,956)	-	(8,753)	(134,709)
Total accumulated depreciation	(626,240)	-	(71,078)	(697,318)
Total capital assets being depreciated, net	529,154	45,810	(71,078)	503,886
Business-type activities capital assets, net	\$ 1,201,357	\$ 45,810	\$ (71,078)	\$ 1,176,089

Depreciation expense was charged to programs of the primary government as follows:

Governmental Activities – General Fund – Building:	\$ (22,921)
Component Unit Activities – General Fund:	
Buildings & Improvements	(11,434)
Equipment	(32,506)
Infrastructure	(18,385)
Mausoleum	(8,753)
Total depreciation expense – Component unit Activities:	\$ (71,078)

### NOTE 5 – LONG-TERM DEBT

At March 31, 2011, bonds payable consisted of the following individual issue:

The Township issued \$900,000 General Obligation (Limited Tax) Debt Certificates, Series 2003 on October 16, 2003. The Certificates require annual payments of \$60,000 per year, beginning January 1, 2005, plus semi-annual interest at 3.48%. All amounts due on or after January 1, 2010 are subject to redemption in whole or in part on or after January 1, 2009, at the option of the Township, at a price of par plus any interest accrued to the date of redemption. The Certificates are payable from the General Funds of the Township without any requirement of a prior appropriation therefore, as secured by General Funds.

\$ 480,000	<u>Governmental Activities</u>
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**TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS**

**NOTES TO FINANCIAL STATEMENTS – CONTINUED**

**March 31, 2011**

**NOTE 5 – LONG-TERM DEBT – CONTINUED**

The annual aggregate maturities for each bond type for the years subsequent to March 31, 2011, are as follows:

<u>Year Ending March 31</u>	<u>General Obligation Bonds Governmental Activities</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2012	60,000	16,704	76,704
2013	60,000	14,616	74,616
2014	60,000	12,528	72,528
2015	60,000	10,440	70,440
2016	60,000	8,352	68,352
2017-2019	180,000	12,528	192,528
Total	<u>\$ 480,000</u>	<u>\$ 75,168</u>	<u>\$ 555,168</u>

Changes in Outstanding Debt – Transactions for the year ended March 31, 2011 are summarized as follows:

	<u>Balance April 1</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance March 31</u>	<u>Due Within one year</u>
Governmental Activities:					
General Obligation Bond	\$ 540,000	\$ -	\$ 60,000	\$ 480,000	\$ 60,000
Total Activities	<u>\$ 540,000</u>	<u>\$ -</u>	<u>\$ 60,000</u>	<u>\$ 480,000</u>	<u>\$ 60,000</u>

**Component Unit Activities**

**General Obligation Debt Certificates**

On February 25, 2008, the Board of Trustees for the Township approved Ordinance No. 2008-01 authorizing the issuance of General Obligation (Limited Tax) Debt Certificates, Series 2008 not to exceed \$688,725 to finance Cemetery township facilities. The debt is included as part of the discretely presented component unit of the Township. There was no levy and extension of taxes for repayment of the certificates. The Cemetery plans to pay the certificates from its general revenues. The certificates bear interest at 4.5%. Beginning March 25, 2009, interest only is due on a monthly basis for the first twelve monthly payments. Then, forty-eight level monthly payments including principle and interest, amortized over a fifteen year period, are due with a sixtieth monthly installment payment for the remaining principal and interest. The Township has the option to redeem the certificates in any amount prior to the stated due date. The total amount outstanding at February 28, 2011 was \$608,512.

# TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS – CONTINUED

March 31, 2011

### NOTE 5 – LONG-TERM DEBT – CONTINUED

The annual aggregate maturities for general obligation debt certificates for the years subsequent to February 28, 2011, are as follows:

<u>Fiscal Year Ending</u>	<u>Capital Lease Obligation</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2012	33,420	27,383	60,803
2013	34,924	25,879	60,803
2014	36,495	24,308	60,803
2015	38,138	22,665	60,803
2016	39,854	20,949	60,803
2017-2021	227,840	76,174	304,015
2022-2025	197,841	21,173	219,014
Total	<u>\$ 608,512</u>	<u>\$ 218,532</u>	<u>\$ 827,044</u>

#### Component Unit Activities

#### Capital Lease Obligation

On September 18, 2007, the Cemetery purchased equipment under a lease agreement. The lease obligation is payable in 5 annual installments of \$9,158, beginning on September 18, 2008, including interest at 5.79%. The total amount outstanding at February 28, 2011 was \$16,840.

The annual aggregate maturities for capital lease obligation for the years subsequent to February 28, 2011, are as follows:

<u>Fiscal Year Ending</u>	<u>Capital Lease Obligation</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2012	8,183	975	9,158
2013	8,657	501	9,158
Total	<u>\$ 16,840</u>	<u>\$ 1,476</u>	<u>\$ 18,316</u>

Changes in Outstanding Debt – Transactions for the year ended February 28, 2011 are summarized as follows:

	<u>Balance March 1</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance February 28</u>	<u>Due Within one year</u>
Governmental Activities:					
General Obligation Bond	\$ 641,379	\$ -	\$ 32,867	\$ 608,512	\$ 33,420
Capital Lease Obligation	<u>24,576</u>	<u>-</u>	<u>7,736</u>	<u>16,840</u>	<u>8,183</u>
Total Activities	<u>\$ 665,955</u>	<u>\$ -</u>	<u>\$ 40,603</u>	<u>\$ 625,352</u>	<u>\$ 41,603</u>



# TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS – CONTINUED March 31, 2011

### NOTE 5 – LONG-TERM DEBT – CONTINUED

#### Legal Debt Margin

The legal debt margin of the Township, as of March 31, 2011 is computed as follows:

Assessed Valuation (Property Tax Year 2010)	\$ 1,331,224,372
Debt Limit – 8.625% of assessed value	\$ 114,818,102
Less: Debt subject to General Obligation Bond	(1,105,352)
 Legal Debt Margin	 \$ 113,712,750

### NOTE 6 – RETIREMENT PLANS

#### ILLINOIS MUNICIPAL RETIREMENT PLAN

*Plan Description.* The employer's defined benefit pension plan for Regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The employer plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at [www.imrf.org](http://www.imrf.org).

*Funding Policy.* As set by statute, your employer Regular plan members are required to contribute 4.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The employer contribution rate for calendar year 2010 was 11.65 percent of annual covered payroll. The employer also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

*Annual Pension Cost.* The required contribution for calendar year 2010 was \$119,570.

#### **THREE-YEAR TREND INFORMATION FOR THE REGULAR PLAN**

Fiscal Year <u>Ending</u>	Annual Pension Cost (APC)	Percentage of APC <u>Contributed</u>	Net Pension <u>Obligation</u>
12/31/10	\$ 119,570	100%	\$0
12/31/09	\$ 86,623	100%	\$0
12/31/08	\$ 89,465	100%	\$0

# TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS – CONTINUED March 31, 2011

### ILLINOIS MUNICIPAL RETIREMENT PLAN - continued

The required contribution for 2010 was determined as part of the December 31, 2008, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2008, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10% per year depending on age and service, attributable to seniority/merit, and (d) post retirement benefit increases of 3% annually. The actuarial value of your employer Regular plan assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value of assets. The employer Regular plan's unfunded actuarial accrued liability at December 31, 2008 is being amortized as a level percentage of projected payroll on an open 30 year basis.

*Funded Status and Funding Progress.* As of December 31, 2010, the most recent actuarial valuation date, the Regular plan was 75.84 percent funded. The actuarial accrued liability for benefits was \$2,978,595 and the actuarial value of assets was \$2,258,927, resulting in an underfunded actuarial accrued liability (UAAL) of \$719,668. The covered payroll for calendar year 2010 (annual payroll of active employees covered by the plan) was \$1,026,354 and the ratio of the UAAL to the covered payroll was 70 percent.

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

### **NOTE 7 – OTHER REQUIRED INDIVIDUAL FUND DISCLOSURES**

Generally accepted accounting principles require disclosure, as part of the Combined Statement – Overview, of certain information concerning individual funds including:

- A. There were no individual funds inter-fund receivable and payable balances at March 31, 2011.
- B. There were no deficit Fund balances or retained earnings balances of individual funds at March 31, 2011.

### **NOTE 8 - VACATION AND SICK LEAVE**

The Township provides full-time employees with vacation and sick leave in varying amounts. Vacation and sick pay expenses are charged to operations when taken by the employee. The Township has not recorded this liability, which totals \$36,626.

# TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS – CONTINUED March 31, 2011

### NOTE 9 – INTERGOVERNMENTAL AGREEMENT

The Township provides space for the John M. Scott Health Resource Center, a program operated by the Town of the City of Bloomington, Illinois, at an annual rental of \$1 plus a pro-rata share of utilities. In addition, the City and Township agreed to cooperate in the training and sharing of employees between the Township and the Resource Center with the cost allocated, based on the time spent working for each organization.

### NOTE 10 - CONTINGENCIES AND COMMITMENTS

#### 1. Debit Cards and Disbursing Orders

The Township provides assistance to income-qualified recipients in the form of debit cards and disbursing and referral orders. At year-end, the Township was liable for \$11,922 for purchases made on the debit cards. In addition, unused balances on debit cards issued totaled \$3,246 and the total amount of unpaid general assistance disbursing, and medical and dental referral orders was \$2,195 at March 31, 2011.

#### 2. Boundary Settlement

The Township settled a lawsuit over the automatic annexation of property from other townships whenever the City of Bloomington annexes property.

The Township agreed to pay Normal Township \$30,000 each year for 10 years. The first payment was made in fiscal 2004.

The agreements with other townships provided that they will be paid a portion of road taxes collected by the City of Bloomington based on a formula over the next ten years. The agreement also provides for the City of Bloomington and the City of Bloomington Township, beginning in 2012, to jointly pay McLean County \$10,000, for maintenance of property records. The Township's share of the obligation has not been determined.

In addition, the other townships have agreed to pay the Town of the City of Bloomington for assessment services rendered, regarding the parcels involved in the boundary dispute, on their behalf. A total of \$325,693 had been billed for services for tax assessment years 2003 through 2008 and a total of \$43,870 has been billed for services for tax assessment year 2009 during the current year.

A total of \$243,462 was collected in prior years and a total of \$15,333 was collected during the current year. As a result, a total of \$110,768 remained as receivables at the end of this fiscal year.

# **TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS**

## **NOTES TO FINANCIAL STATEMENTS – CONTINUED**

**March 31, 2011**

### **NOTE 11 – TIMING DIFFERENCES BETWEEN PRIMARY GOVERNMENT AND COMPONENT UNIT**

The Township and its component unit, Evergreen Memorial Cemetery, have different fiscal year ends, which results in differences in amounts reported in due to/from accounts. The amounts in due to/from accounts are for IMRF withholdings from Evergreen Memorial Cemetery employees that are transferred to the Township general fund for remittance.

### **NOTE 12 – SIGNIFICANT CHANGE IN FUTURE ADOPTION OF GASB 54**

Statement of Governmental Accounting Standards No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, will significantly change the reporting of fund balance in the balance sheets of governmental type funds.

The Statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2010. Fund balance reclassifications made to conform to the provisions of this Statement should be applied retroactively by restating fund balance for all prior periods presented.

### **NOTE 13– SUBSEQUENT EVENTS**

Management evaluated subsequent events occurring through May 9, 2011, which represents the date the financial statements were available to be issued.

**TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
BUDGET TO ACTUAL - CASH BASIS**

General Town Fund  
For the Year Ended March 31, 2011

	2011			Actual Over (Under) Budget
	Budgeted Amounts		Actual	
	Original	Final		
<b>REVENUES:</b>				
Local Tax Revenues:				
Property Taxes	\$ 1,245,584	\$ 1,245,584	\$ 1,245,389	\$ (195)
Intergovernmental Revenue:				
Personal Property Replacement Tax	66,000	66,000	98,777	32,777
Other Local Sources:				
Interest	1,500	1,500	1,682	182
Litigation Income	50,000	50,000	15,333	(34,668)
Miscellaneous Income	2,000	2,000	2,880	880
<b>Total Revenues</b>	<u>1,365,084</u>	<u>1,365,084</u>	<u>1,364,060</u>	<u>1,024</u>
<b>EXPENDITURES:</b>				
Assessor's Office Expenditures:				
Rent/Debt Service Principle	21,544	21,544	21,800	256
Auto Expense	2,500	2,500	1,245	(1,255)
Telephone	2,300	2,300	2,219	(81)
Utilities	5,000	5,000	4,723	(277)
Postage	500	500	-	(500)
Office Supplies	1,425	1,425	1,111	(314)
Printing	500	500	-	(500)
Publications	500	500	20	(480)
Equipment	5,000	5,000	3,561	(1,439)
Equipment Repair/Rental	1,000	1,000	599	(401)
Education/Conference	6,000	6,000	4,049	(1,951)
Replatting/Remapping	20,000	20,000	-	(20,000)
Quadrennial Reassessment	10,000	10,000	-	(10,000)
Recorder	150	150	-	(150)
Janitorial	1,200	1,200	1,320	120
Computer Services	10,000	10,000	6,206	(3,794)
Mapping/Computerization	26,000	26,000	14,792	(11,208)
Membership Dues/Assessor's Staff	1,500	1,500	1,022	(479)
<b>Total Assessor's Office Expenditures</b>	<u>115,119</u>	<u>115,119</u>	<u>62,667</u>	<u>(52,452)</u>
<b>Total Expenditures (current page)</b>	<u>\$ 115,119</u>	<u>\$ 115,119</u>	<u>\$ 62,667</u>	<u>\$ (52,452)</u>

*The Accompanying Notes to Required Supplemental Information are an Integral Part of This Statement.*

**TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
BUDGET TO ACTUAL - CASH BASIS**

General Town Fund  
For the Year Ended March 31, 2011

	2011			Actual Over (Under) Budget
	Budgeted Amounts		Actual	
	Original	Final		
Total Expenditures (previous page)	\$ 115,119	\$ 115,119	\$ 62,667	\$ (52,452)
Community Agency Funding				
Transportation	30,000	30,000	30,000	-
GA Client Service Funding	30,000	30,000	500	(29,500)
Youth Services	45,000	45,000	42,500	(2,500)
Senior Services	40,000	40,000	35,000	(5,000)
	<u>145,000</u>	<u>145,000</u>	<u>108,000</u>	<u>(37,000)</u>
Compensation of Town Officer Expenditures:				
Supervisor	66,950	66,950	66,787	(163)
Assessor	82,780	82,780	82,779	(1)
Town Clerk	4,500	4,500	4,500	-
Town Trustees	3,400	3,400	2,140	(1,260)
General Assistance Staff	283,011	283,011	274,493	(8,518)
Deputy Assessors	330,046	330,046	327,164	(2,882)
IMRF	92,000	92,000	88,642	(3,358)
FICA	59,304	59,304	54,879	(4,425)
Group Medical Insurance	98,029	98,029	89,752	(8,277)
Unemployment Insurance	2,500	2,500	1,149	(1,351)
Total Compensation of Town Officer Expenditures	<u>1,022,520</u>	<u>1,022,520</u>	<u>992,285</u>	<u>(30,235)</u>
Services and Expenses				
Membership Dues	1,600	1,600	1,158	(442)
Auditing Expenses	6,750	6,750	6,550	(200)
Legal Expenses	15,000	15,000	340	(14,660)
Court Costs	500	500	-	(500)
Surety Bonds	500	500	-	(500)
Insurance	13,500	13,500	11,218	(2,282)
Publishing	1,600	1,600	1,075	(525)
Other Miscellaneous Expenses	2,500	2,500	1,935	(565)
Debt Service-Princ. Int.	17,250	17,250	16,992	(258)
Building Maintenance	10,000	10,000	4,551	(5,449)
Janitorial Services and Supplies	5,000	5,000	3,868	(1,132)
Building Security	5,000	5,000	-	(5,000)
Total Services and Expenses	<u>79,200</u>	<u>79,200</u>	<u>47,686</u>	<u>(31,514)</u>
Total Expenditures (current page)	<u>\$ 1,361,839</u>	<u>\$ 1,361,839</u>	<u>\$ 1,210,638</u>	<u>\$ (151,201)</u>

*The Accompanying Notes to Required Supplemental Information are an Integral Part of This Statement.*

**TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
BUDGET TO ACTUAL - CASH BASIS**

General Town Fund  
For the Year Ended March 31, 2011

	2011			Actual Over (Under) Budget
	Budgeted Amounts		Actual	
	Original	Final		
Total Expenditures (previous page)	\$ 1,361,839	\$ 1,361,839	\$ 1,210,638	\$ (151,201)
Supervisor's Office Expenditures:				
Postage	3,300	3,300	3,285	(15)
Rent/Debt Service	40,000	40,000	40,000	-
Janitorial	2,000	2,000	1,788	(213)
Utilities	10,000	10,000	7,085	(2,915)
Telephones	4,500	4,500	3,375	(1,125)
Car Expense	1,500	1,500	1,343	(157)
Education/Conference/Meetings	6,000	6,000	2,083	(3,917)
Equipment	7,500	7,500	-	(7,500)
Equipment Repair/Rental	9,000	9,000	3,254	(5,746)
Office Supplies	5,000	5,000	3,957	(1,043)
Printing Expenses	2,000	2,000	1,892	(108)
Publications	500	500	-	(500)
Computer Services/Contracts	10,000	10,000	6,658	(3,342)
Membership Dues	175	175	25	(150)
Total Supervisor's Office Expenditures	101,475	101,475	74,743	(26,732)
Township Litigation Settlement	40,000	40,000	30,000	(10,000)
Total Township Litigation Settlement	40,000	40,000	30,000	(10,000)
Total Expenditures	1,503,314	1,503,314	1,315,381	(187,933)
Excess (deficiency) of Revenues Received over Expenditures Disbursed	(138,230)	(138,230)	48,679	186,909
Other Financing Sources (Used)				
Operating Transfers - In	-	-	-	-
Operating Transfers - out	-	-	-	-
Excess (deficiency) of Revenues Received and other financing sources over Expenditures Disbursed and other financing uses	(138,230)	(138,230)	48,679	<u>\$ 186,909</u>
Fund Balance - Beginning of Year	712,550	712,550	836,295	
Fund Balance - End of Year	<u>\$ 574,320</u>	<u>\$ 574,320</u>	<u>\$ 884,974</u>	

*The Accompanying Notes to Required Supplemental Information are an Integral Part of This Statement.*

## TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET TO ACTUAL - CASH BASIS

General Assistance Welfare Fund  
For the Year Ended March 31, 2011

	2011			Actual Over (Under) Budget
	Budgeted Amounts		Actual	
	Original	Final		
Revenues:				
Taxes:				
Property Tax	\$ 650,000	\$ 650,000	\$ 649,836	\$ (164)
Intergovernmental Revenue:				
Personal Property Replacement Tax	34,000	34,000	51,541	17,541
Other Local Revenues				
Refunds and Recoveries	60,000	60,000	104,169	44,169
Interest	2,000	2,000	2,128	128
Miscellaneous	150	150	-	(150)
	<u>746,150</u>	<u>746,150</u>	<u>807,674</u>	<u>61,524</u>
Total Revenues				
Expenditures:				
Public Assistance				
Groceries/Personal Essentials	190,000	190,000	116,023	(73,977)
Rent	375,000	375,000	281,265	(93,735)
Utilities	50,000	50,000	24,074	(25,926)
Medical	400,000	400,000	237,272	(162,728)
Emergency Assistance	100,000	100,000	60,932	(39,068)
Hospital	90,000	90,000	35,517	(54,483)
Burial	4,500	4,500	-	(4,500)
Transportation	50,000	50,000	35,528	(14,472)
Allowances	25,000	25,000	12,723	(12,277)
	<u>1,284,500</u>	<u>1,284,500</u>	<u>803,334</u>	<u>(481,166)</u>
Total Expenditures				
Excess (deficiency) of Revenues Received over Expenditures Disbursed	(538,350)	(538,350)	4,340	542,690
Other Financing Sources (Used)				
Operating Transfers - In	-	-	-	-
Operating Transfers - out	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess (deficiency) of Revenues Received and other financing sources over Expenditures Disbursed and other financing uses	\$ (538,350)	\$ (538,350)	4,340	<u>\$ 542,690</u>
Fund Balance - Beginning of Year	<u>1,084,000</u>	<u>1,084,000</u>	<u>1,307,366</u>	
Fund Balance - End of Year	<u>\$ 545,650</u>	<u>\$ 545,650</u>	<u>\$ 1,311,706</u>	

*The Accompanying Notes to Required Supplemental Information are an Integral Part of This Statement.*



**TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS**

**REQUIRED SUPPLEMENTAL INFORMATION**

**March 31, 2011**

**SCHEDULE OF FUNDING PROGRESS  
ILLINOIS MUNICIPAL RETIREMENT PLAN**

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets</u>	<u>Actuarial Accrued Liability (AAL) -- Entry Age</u>	<u>Unfunded AAL (UAAL)</u>	<u>Funded Ratio</u>	<u>Covered Payroll</u>	<u>UAAL as a Percentage of Payroll</u>
12/31/10	\$ 2,258,927	\$ 2,978,595	\$ 719,668	75.84%	\$1,026,354	70.12%
12/31/09	\$ 1,986,613	\$ 2,672,168	\$ 685,555	74.34%	\$ 960,344	71.39%
12/31/08	\$ 2,115,098	\$ 2,611,332	\$ 496,234	81.00%	\$ 928,060	53.47%

On a market value basis, the actuarial value of assets as of December 31, 2010 is \$2,410,434. On a market basis, the funded ratio would be 80.93%.

# TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS

## NOTES TO REQUIRED SUPPLEMENTAL INFORMATION

March 31, 2011

### BUDGETS AND BUDGETARY ACCOUNTING

The budget or appropriation ordinance is adopted on a cash basis. The appropriation ordinance for the Town of the City of Bloomington, Illinois, which was adopted on March 22, 2010, covered appropriations for the general and special revenue funds. The appropriation ordinance for the Cemeteries of the Town of the City of Bloomington, Illinois, was adopted on November 3, 2009 and covered appropriations for the general cemetery operating fund.

The Township follows these procedures in establishing the budgetary data reflected in the accompanying financial statements:

- (a) Prior to the beginning of a fiscal year, the Township Supervisor submits to the Board of Trustees a proposed operating budget for the fiscal year. The operating budget includes proposed expenditures and the means of financing them. It is prepared on a cash basis.
- (b) Public hearings are held to obtain taxpayer comments.
- (c) The budget is legally enacted through passage of an ordinance during the first three months of the fiscal year.
- (d) Any budget amendments are approved by the Town Board of Trustees. Transfers of more than 10% of fund appropriations require a repetition of the entire budget process.
- (e) Appropriations lapse at the end of the fiscal year. The level of control for each budget is the fund total rather than individual line items.
- (f) Management makes estimates and assumptions during the preparation of financial statements. Accordingly, actual results could differ from those estimates.

**TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS**  
**CEMETERIES OF THE TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**BUDGET TO ACTUAL - CASH BASIS**

Component Unit - General Governmental Fund  
Year Ended February 28, 2011

	2011			Actual Over (Under) Budget
	Budgeted Amounts		Actual	
	Original	Final		
<b>REVENUES:</b>				
Local Taxes:				
Property and Related Taxes	\$ 481,950	\$ 481,950	\$ 481,917	\$ (33)
Intergovernmental Revenue:				
Replacement Tax	36,000	36,000	37,904	1,904
Other Local Sources:				
Interest	2,000	2,000	6,700	4,700
Grave Openings and Markers	64,000	64,000	34,918	(29,082)
Sale of Spaces	87,000	87,000	58,385	(28,615)
Miscellaneous Income	24,996	24,996	14,137	(10,859)
<b>Total Revenues</b>	<b>695,946</b>	<b>695,946</b>	<b>633,962</b>	<b>(61,984)</b>
<b>EXPENDITURES:</b>				
Administrative Expenditures:				
Contractual Services	8,000	8,000	4,997	(3,003)
Group Medical Services	50,000	50,000	55,539	5,539
Other Insurance	18,700	18,700	20,955	2,255
Office Supplies and Miscellaneous	2,500	2,500	2,447	(53)
Utilities	15,000	15,000	15,252	252
Legal and Audit	11,000	11,000	6,650	(4,350)
Advertising	10,000	10,000	9,567	(433)
Dues and Seminars	1,000	1,000	677	(323)
Trustees Compensation	1,500	1,500	1,500	-
Special Events	10,000	10,000	10,161	161
<b>Total Administrative Expenditures</b>	<b>127,700</b>	<b>127,700</b>	<b>127,746</b>	<b>46</b>
<b>Total Expenditures (current page)</b>	<b>\$ 127,700</b>	<b>\$ 127,700</b>	<b>\$ 127,746</b>	<b>\$ 46</b>

*The Accompanying Notes to Required Supplemental Information are an Integral Part of This Statement.*

**TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS**  
**CEMETERIES OF THE TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**BUDGET TO ACTUAL - CASH BASIS**

Component Unit - General Governmental Fund  
Year Ended February 28, 2011

	2011			Actual Over (Under) Budget
	Budgeted Amounts		Actual	
	Original	Final		
Total Expenditures (previous page)	\$ 127,700	\$ 127,700	\$ 127,746	\$ 46
Cemetery Operations:				
Wages	277,000	277,000	212,681	(64,319)
Payroll Taxes	47,090	47,090	27,657	(19,433)
Retirement	36,564	36,564	42,428	5,864
Fuel	13,000	13,000	11,864	(1,136)
Tree Removal and Monument Repairs	6,442	6,442	4,500	(1,942)
Equipment Repairs	10,000	10,000	10,877	877
Supplies	5,000	5,000	6,138	1,138
Equipment Rental and Leasing	1,200	1,200	-	(1,200)
Other Expenses	16,000	16,000	11,422	(4,578)
Reserve for Replacement or Contingency	9,450	9,450	-	(9,450)
Total Cemetery Operation Expenditures	421,746	421,746	327,567	(94,179)
Capital Outlays:				
Road, Fencing, Drainage, Lots and Markers	28,000	28,000	43,404	15,404
Building and Improvements	2,000	2,000	14,191	12,191
Equipment	22,500	22,500	36,206	13,706
Mausoleum	80,000	80,000	62,915	(17,085)
Grave Markers	14,000	14,000	7,692	(6,308)
Total Capital Outlay Expenditures	146,500	146,500	164,408	(17,908)
Total Expenditures	695,946	695,946	619,721	(76,225)
Excess (deficiency) of Revenue over Expenditures	-	-	14,242	14,242
Other Financing sources (uses):				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing	-	-	-	-
Excess (deficiency) of Revenues and other sources over Expenditures and other uses	\$ -	\$ -	14,242	\$ 14,242
Fund Balance - Beginning of Year			380,192	
Fund Balance - End of Year			\$ 394,434	

*The Accompanying Notes to Required Supplemental Information are an Integral Part of This Statement.*

**TOWN OF THE CITY OF BLOOMINGTON, ILLINOIS**

**SUMMARY OF LOCAL TAX DATA  
FOR THE LEVY YEAR:**

	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>
Assessed Valuation	\$ 1,331,224,372	\$ 1,305,122,637	\$ 1,265,590,988	\$ 1,207,887,380	\$ 1,141,612,588	\$ 1,110,463,704
Tax Rates:						
General Corporate	0.0908	0.0954	0.0981	0.0989	0.1007	0.1021
Cemetery	0.0380	0.0369	0.0373	0.0391	0.0414	0.0432
General Assistance	0.0443	0.0498	0.0514	0.0828	0.0876	0.0915
Total Tax Rates	<u>0.1731</u>	<u>0.1822</u>	<u>0.1868</u>	<u>0.2208</u>	<u>0.2297</u>	<u>0.2369</u>
Tax Extensions:						
General Corporate	\$ 1,208,752	\$ 1,245,609	\$ 1,242,051	\$ 1,194,480	\$ 1,149,946	\$ 1,115,502
Cemetery	505,998	481,982	472,445	472,526	472,513	472,313
General Assistance	589,466	649,951	650,008	1,000,010	1,000,053	1,000,018
Total Tax Extensions	<u>\$ 2,304,216</u>	<u>\$ 2,377,542</u>	<u>\$ 2,364,504</u>	<u>\$ 2,667,016</u>	<u>\$ 2,622,512</u>	<u>\$ 2,587,832</u>
Collections	<u>\$ -</u>	<u>\$ 2,377,122</u>	<u>\$ 2,350,289</u>	<u>\$ 2,663,875</u>	<u>\$ 2,616,594</u>	<u>\$ 2,589,697</u>